

To the Honorable Council City of Norfolk, Virginia

February 10, 2015

From:

George M. Homewood, AICP, CFM, Planning Director

Subject:

Special Exception to operate a commercial drive-through at 649 N. Newtown Road -

Taco Bell

Manager

Reviewed:

Ward/Superward: 4/7

Ronald H.

Williams, Jr., Deputy City

Approved:

Item Number:

R-6

Marcus D. Jones, City Manager

- 1. Staff Recommendation: Approval.
- II. Commission Action: By a vote of 7 to 0, the Planning Commission recommends Approval.
 - At the request of the civic league, a condition was added to the ordinance at the public hearing to require a 4-foot solid fence along the western property line.
 - The representative for Taco Bell agreed to the civic league request.
- III. **Request:** Special Exception to operate a commercial drive-through
- IV. Applicant: David Bohanan
- ٧. Description
 - This request would allow a new business, Taco Bell, to construct a new restaurant on the site with a commercial drive-through
 - The applicant proposes to demolish the existing Exxon gas station and convenience store in order to redevelop the site with a new 2,000 square foot fast-food restaurant with a single drive-through lane.

Staff point of contact: Matthew Simons at 664-4750, matthew.simons@norfolk.gov

Attachments:

- Staff Report to CPC dated January 22, 2015 with attachments
- Letter of support
- Proponents and Opponents
- Ordinance



To the City Planning Commission City of Norfolk, Virginia

January 22, 2015

From:

Matthew Simons, CFM

City Planner II

Subject: Special exception to a commercial driveoperate through on property located at 649 N. Newtown Road - Taco Bell

Reviewed: Leonard M. Newcomb III, CFM 1MN 4

Land Use Services Manager

Ward/Superward: 4/7

Approved:

George M. Homewood, AICP, CFM

Planning Director

Item Number:

Recommendation: 1.

Staff recommends approval subject to the attached conditions, considering compliance with Zoning Ordinance requirements and consistency with approved plans.

Applicant: II.

David Bohanon

Description: III.

This request would allow a new business, Taco Bell, to construct a new restaurant on the site with a commercial drive-through.

IV. **Analysis**

The site is located at the southwest corner of Newtown Road and Stoney Point South, at the southern entrance to the Newtowne South townhome community, and along a corridor mixed with various commercial uses.

Plan Analysis

 The proposed special exception is consistent with plaNorfolk2030, which designates this site as commercial.

Zoning Analysis

- The site is located in a C-2 (Corridor Commercial) district, which permits the proposed use with a special exception.
- The site is located along a commercial corridor with limited residential exposure approximately 150 feet to the northwest.
 - There are two existing office buildings on both sides of Stoney Point South that should serve as a buffer from the potential impacts of the proposed commercial drive.

- The Woodlawn Memorial Gardens cemetery is located directly to the west and southwest of the site.
 - A condition is being proposed that calls for extra landscaping along the entire southwest property line, adding an adequate buffer between the proposed exit drive-aisle of the drive-through and the cemetery.
 - This condition is being added to acknowledge the potential for a commercial drive-through operation to negatively impact solitude of a cemetery.
- The properties directly across North Newtown Road are located in the City of Virginia Beach and consist of the Interstate exit ramp as well as a few hotel buildings.
- The applicant proposes to demolish the existing Exxon gas station and convenience store in order to redevelop the site with a new 2,000 square foot fast-food restaurant with a single drive-through lane.
- The conceptual plan submitted by the applicant demonstrates compliance with *Zoning Ordinance* standards for a Commercial Drive-Through.
- The attached conditions ensure compliance with the adopted general plan and all *Zoning Ordinance* requirements.

	Prior (Exxon)	Proposed (Taco Bell)	
Use of the Property	Convenience store with gas station and automobile repair	Restaurant with a drive-through	
Hours of Operation	Not Specified	24-hours a day seven days a week	

Traffic Analysis

- Institute of Transportation Engineers (ITE) figures estimate that this use will generate 390 fewer vehicle trips per day.
- Based upon ITE data, the prior gas station use on this site would be expected to generate 1,348 weekday trips while the proposed new fast food restaurant with a drive-through would be expected to generate 958 trips on weekdays

Parking Analysis

- For an eating establishment of this size located within the Suburban Character District, the *Zoning Ordinance* requires that the site provides a minimum of 13 parking spaces and sufficient room to accommodate one bicycle.
 - The site is proposing to accommodate 27 parking spaces and 2 bicycle spaces.

V. Financial Impact

The property owner is current on all taxes.

VI. Environmental

- The addition of a drive-through lane should not adversely impact the surrounding uses.
- A letter of support was received from the Newtowne South Civic League.
- As part of the site redevelopment, one existing entrance will be closed and another narrowed; the new result will be a significant improvement in access management.

VII. Community Outreach/Notification

- Legal notice was posted on the property on December 16.
- Letter was sent to the Newtowne South Civic League on December 29.
- Letters were mailed to all property owners within 300 feet of the property on January 9.
- Legal notification was placed in *The Virginian-Pilot* on January 8 and January 15.

VIII. Coordination/Outreach

This report has been coordinated with the Department of City Planning, the Department of Recreation, Parks and Open Space, Department of Public Works, the City Attorney's Office and the Department of Neighborhood Development – Division of Neighborhood Engagement.

Supporting Material from the Department of City Planning:

- Proposed conditions
- Location map
- Zoning map
- Application
- Physical survey
- Site plan
- Landscape plan
- Letter to the civic league
- Letter of support Newtowne South

Proponents and Opponents

Proponents

Bret Underwood – Representative 999 Waterside Drive, Suite 2525 Norfolk, VA 23510

Ford Mason – President, Newtowne South Civic League 6612 Stoney Point North Norfolk, VA 23502

Opponents

None

01/23/2015 tsv

Form and Correctness Approve

Office of the City Attorney

Contents Approved:

DEPT.

ORDINANCE No.

AN ORDINANCE GRANTING A SPECIAL EXCEPTION TO PERMIT THE OPERATION OF A COMMERCIAL DRIVE-THROUGH FOR "TACO BELL" ON PROPERTY LOCATED AT 649 NORTH NEWTOWN ROAD.

NORFOLK, VIRGINIA

BE IT ORDAINED by the Council of the City of Norfolk:

Section 1:- That a Special Exception is hereby granted authorizing the operation of a Commercial Drive-Through for "Taco Bell" on property located at 649 North Newtown Road. The property which is the subject of this Special Exception is more fully described as follows:

Property fronting 241 feet, more or less, along the western line of North Newtown Road and 133 feet, more or less, along the southern line of Stoney Point South; premises numbered 649 North Newtown Road.

Section 2:- That the Special Exception granted hereby shall be subject to the following conditions:

- (a) There shall be no more than one (1) drive-through lane.
- (b) The site shall be developed in accordance with the conceptual plan prepared by Britt Peters and Associates, Inc., dated October 30, 2014, attached hereto and marked as "Exhibit A," subject to any revisions required by the City during the site plan review process.
- (c) A buffer yard shall be installed and maintained along the entire length of the southwest property line to the same extent required for screening a commercial use from a residential use under section 6-0.3(f) of the Zoning Ordinance of the City of Norfolk, 1992 (as amended).
- (d) A solid fence or wall not less than four (4) feet

in height shall be installed and maintained along the western property line abutting the property numbered 6663 Stoney Point South.

- (e) All non-conforming fences and signs on the site shall be removed.
- (f) Any dumpster on the property shall be gated, not visible from any public right-of-way, and screened with materials that complement the proposed building.
- (g) On-site lighting shall be directed and shielded so as not to cast glare onto any adjacent residential properties.
- (h) The facility shall remain current on all food and beverages taxes and business personal property taxes which may become due while it is in operation.
- (i) During all hours of operation, the facility operator shall be responsible for maintaining those portions of public rights-of-way improved by sidewalk and portions of any parking lot adjacent to the premises regulated by the Special Exception so at to keep such areas free of litter, refuse, solid waste, and any bodily discharge.
- (j) The facility shall maintain a current, active business license at all times while in operation.
- (k) Notwithstanding any other regulations pertaining to temporary window signage in Chapter 16 of the Zoning Ordinance of the City of Norfolk, 1992 (as amended), no less than 85% of the glass areas of the ground floor shall remain transparent as defined in the Zoning Ordinance.
- (1) No business license shall be issued until conditions (b), (c), (d), and (e) above, have all been complied with in their entirety.

Section 3:- That the City Council hereby determines that the Special Exception granted herein complies with each of the requirements of § 25-7 of the Zoning Ordinance of the City of Norfolk, 1992 (as amended), namely that:

(a) The proposed use and development will be in harmony

with the objectives and policies of the adopted General Plan of Norfolk and with the general and specific purposes for which this ordinance was enacted and for which the regulations of the district in question were established;

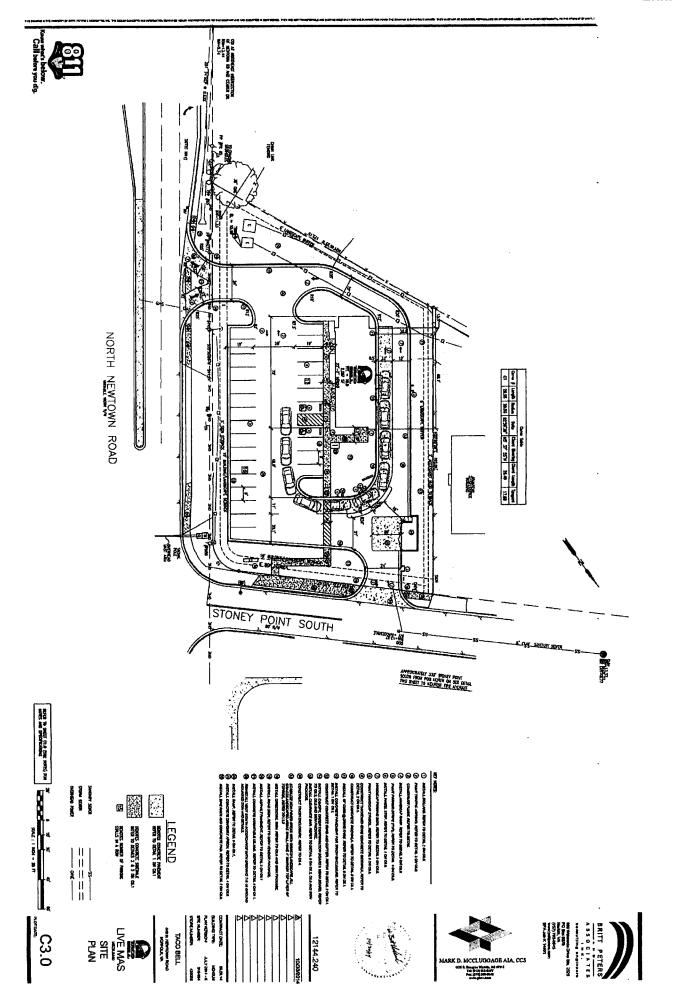
- (b) The proposed use and development will not substantially diminish or impair the value of the property within the neighborhood in which it is located;
- (c) The proposed use and development will not have an adverse effect upon the character of the area or the public health, safety and general welfare. Conditions may be applied to the proposed use and development, as specified in section 25-8 below, to mitigate potential adverse impacts;
- development will be proposed use and (d) The constructed, arranged and operated so as not to interfere with the use and development of accordance with the neighboring property in applicable district regulations;
- (e) The proposed use and development will be served adequately by essential public facilities and services such as streets, public utilities, drainage structures, police and fire protection, refuse disposal, parks, libraries, and schools;
- (f) The proposed use and development will not cause undue traffic congestion nor draw significant amounts of traffic through residential streets;
- (g) The proposed use and development will not result in the destruction, loss or damage of natural, scenic or historic features of significant importance;
- (h) The proposed use and development will not cause substantial air, water, soil or noise pollution or other types of pollution which cannot be mitigated;
- (i) The proposed use and development will not cause a negative cumulative effect, when its effect is considered in conjunction with the cumulative effect of various special exception uses of all types on the immediate neighborhood and the effect

of the proposed type of special exception use on the city as a whole;

- (j) The proposed use and development complies with all additional standards imposed on it by the particular provisions of the ordinance authorizing such use; and
- (k) No application for a special exception shall be recommended or granted until any and all delinquent real estate taxes owed to the City of Norfolk on the subject property have been paid.

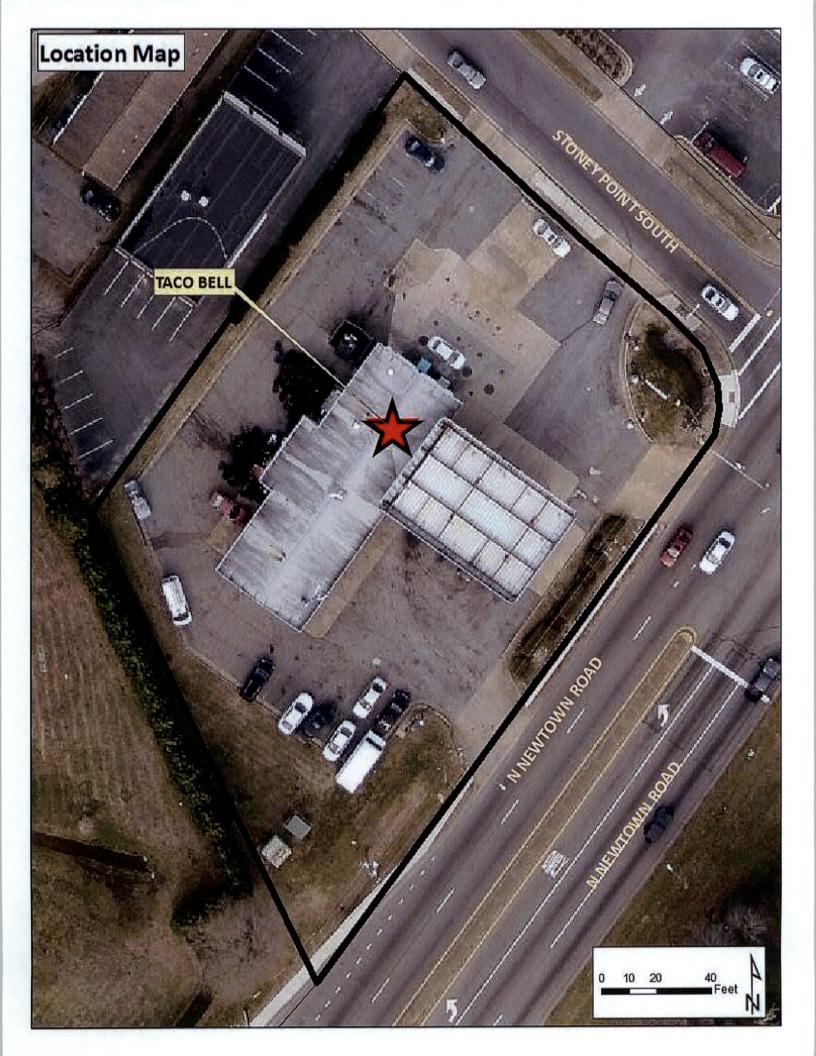
Section 4:- That this ordinance shall be in effect from the date of its adoption.

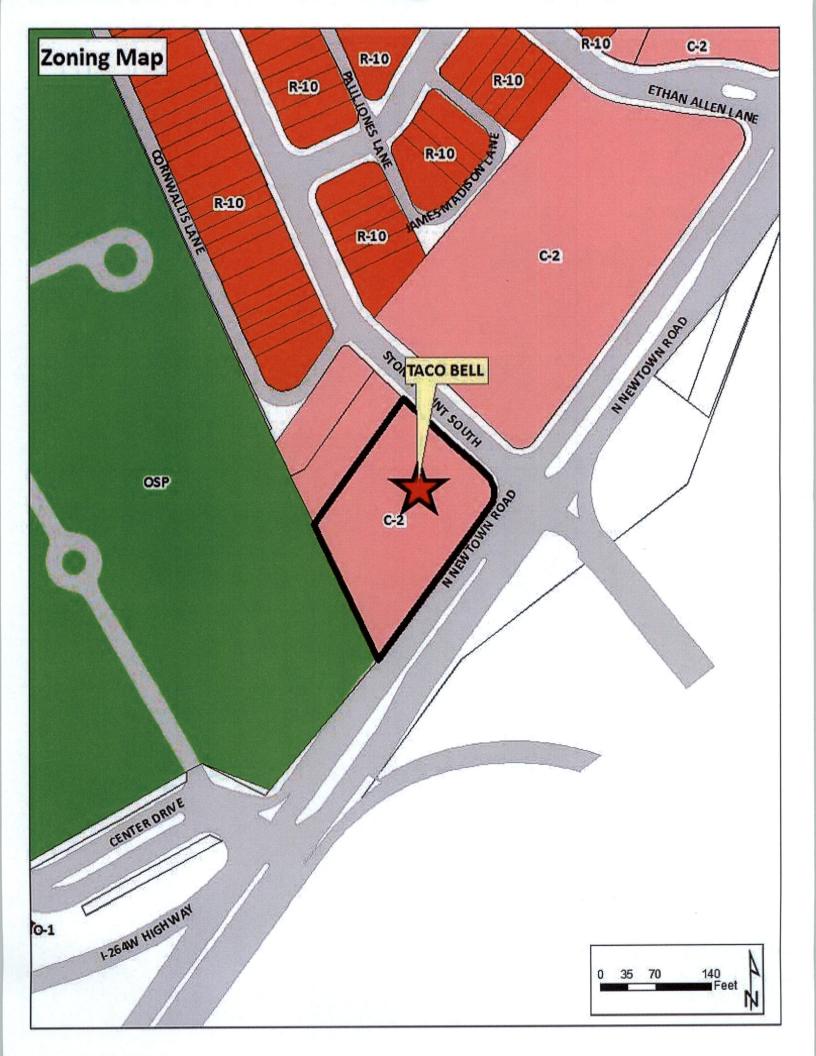
ATTACHMENT: Exhibit A (1 page)



Taco Bell – 649 N. Newtown Road – Special Exception Conditions – Commercial Drive-Through

- (a) There shall be no more than one (1) drive-through lane.
- (b) The site shall be developed in accordance with the conceptual plan attached hereto and marked "Exhibit A," as prepared by Britt Peters and Associates, Inc., dated September 8, 2014, subject to any required revisions made during the City's Site Plan Review process.
- (c) A buffer yard shall be installed and maintained along the entire length of the southwest property line to the same extent as is required for screening a commercial use from a residential use as found under section 6-0.3(f) of the *Zoning Ordinance of the City of Norfolk*, 1992 (as amended).
- (d) All non-conforming fences and signs on the site shall be removed.
- (e) The dumpster shall be gated and not visible from any public right-of-way, and will be screened with masonry walls that complement the proposed building.
- (f) Notwithstanding any other regulations pertaining to temporary window signage within Chapter 16 of the *Zoning Ordinance of the City of Norfolk*, 1992 (as amended), no more than 15% of the ground floor window and glass door area of the business may be covered by either permanent or temporary window signs.
- (g) At all times, all signage, including temporary signage, must comply with the applicable regulations of Chapter 16 of the *Zoning Ordinance of the City of Norfolk*, 1992 (as amended), entitled "Signs."
- (h) On-site lighting shall be directed and shielded so as not to cast glare onto any adjacent residential properties or public right-of-way.
- (i) The facility shall remain current on all food and beverages taxes and business personal property taxes which may become due while it is in operation.
- (j) During all hours of operation, the facility operator shall be responsible for maintaining those portions of public rights-of-way improved by sidewalk and portions of any parking lot adjacent to the premises regulated by the Special Exception so at to keep such areas free of litter, refuse, solid waste, and any bodily discharge.
- (k) The property shall be kept in a clean and sanitary condition at all times.
- (I) No business license shall be issued until conditions (b), (c), (d) and (e) have all been implemented fully on the site.
- (m) The facility shall maintain a current, active business license at all times while in operation.







Special Exception for: Taco Bell - 649 N. Newtown Road				
Date of application: 12/01/2014				
DESCRIPTION OF PROPERTY Output Outpu				
Property location: (Street Number) 649 (Street Name) N. Newtown Road				
Existing Use of Property Gas Station				
Current Building Square Footage 3127 Proposed Use				
New Taco Bell restaurant				
Proposed Square Footage 2007				
Proposed Hours of Operation:				
Weekday From 12 To 12				
Friday From 12 To 12				
Saturday From 12 To 12				
Sunday From 12 To 12				
Trade Name of Business (If applicable) Taco Bell				

DEPARTMENT OF PLANNING & COMMUNITY DEVELOPMENT

810 Union Street, Room 508 Norfolk, Virginia 23510 Telephone (757) 664-4752 Fax (757) 441-1569 (Revised July, 2013)

APPLICANT/ PROPERTY OWNER

1. Name of applicant: (Last) Bohanon (First) David (MI)					
Mailing address of applicant (Street/P.O. Box): Taco Bell Corporation, 3016 Lanta Lane					
(City) Marietta (State) GA (Zip Code) 30062					
Daytime telephone number of applicant (678) 469-3307 Fax number ()					
E-mail address of applicant: david.bohanon@yum.com					
2. Name of property owner: (Last) Choi (First) Chung (MI) S					
Mailing address of property owner (Street/P.O. box): 649 Newtown Rd					
(City) Norfolk (State) VA (Zip Code) 23502					
Daytime telephone number of owner (757) 214-7364 Fax number ()					
CIVIC LEAGUE INFORMATION					
Civic League contact: Newtown South - Ford Mason					
Date(s) contacted: 12/01/2014					
Ward/Super Ward information: Ward 4/Superward 7					
REQUIRED ATTACHMENTS: (Paguired application for \$255.00 (if shock make payable to Norfolk City Tracquirer)					
 ✓ Required application fee, \$355.00 (if check, make payable to Norfolk City Treasurer). ○ Application fee includes a non-refundable \$5 technology surcharge. 					
✓ Two 8½ x 14 inch copies of a survey or site plan drawn to scale showing:					
 Existing and proposed building structures Driveways 					
o Parking,					
 Landscaping 					
 Property lines (*see attached example). 					

DEPARTMENT OF PLANNING & COMMUNITY DEVELOPMENT

810 Union Street, Room 508 Norfolk, Virginia 23510 Telephone (757) 664-4752 Fax (757) 441-1569 (Revised July, 2013) Application Special Exception Page 3

CERTIFICATION:

I hereby submit this complete application and certify the information contained herein is true and accurate to the best of my knowledge:

Print name: CHUNG BUP CHO! Sign: Chung Asy Chap. 1215 114

(Property Owner or Authorized Agent Signature)

Print name: Bet Underwood

(Applicant or Authorized Agent Signature)

(Applicant or Authorized Agent Signature)

(Date)

DEPARTMENT OF PLANNING & COMMUNITY DEVELOPMENT

810 Union Street, Room 508 Norfolk, Virginia 23510 Telephone (757) 664-4752 Fax (757) 441-1569 (Revised July, 2013)

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ADDITIONAL CERTIFICATION:
O: TAGO BELL OF AMERICA LIC, SUCCESSORS AND/OR ASSIGNS.
HICAGO TILE INSURANCE COMPANY, COMMITMENT NO. 831400135A

I, AICHARD I, GALLOWAY, A REGISTEED I AND SUPKYOR IN THE STATE OF VIRGINA DO HEREBY CERTIFY TO THE AFORESAN PARTIES, THER ACCESSORS AND ASSIONS, AS OF THE DATE SET FORTH HEREIN, THAT I HAVE MADE A CAREFUL SURVEY OF A TRACT OF LAND DESCRIBED AS FOLLOWS:

LEGAL DESCRIPTION

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ALTA/ACSM LAND TITLE SURVEY

#649 N. NEWTOWN ROAD

TACO BELL OF AMERICA, LLC SHEET 1 OF 2

REFERENCES

VICINITY MAP

SCALE: 1" =2000

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M.B. 25 PG 18 INST 040026715 COMMITMENT #831400135A

PROPERTY INFORMATION

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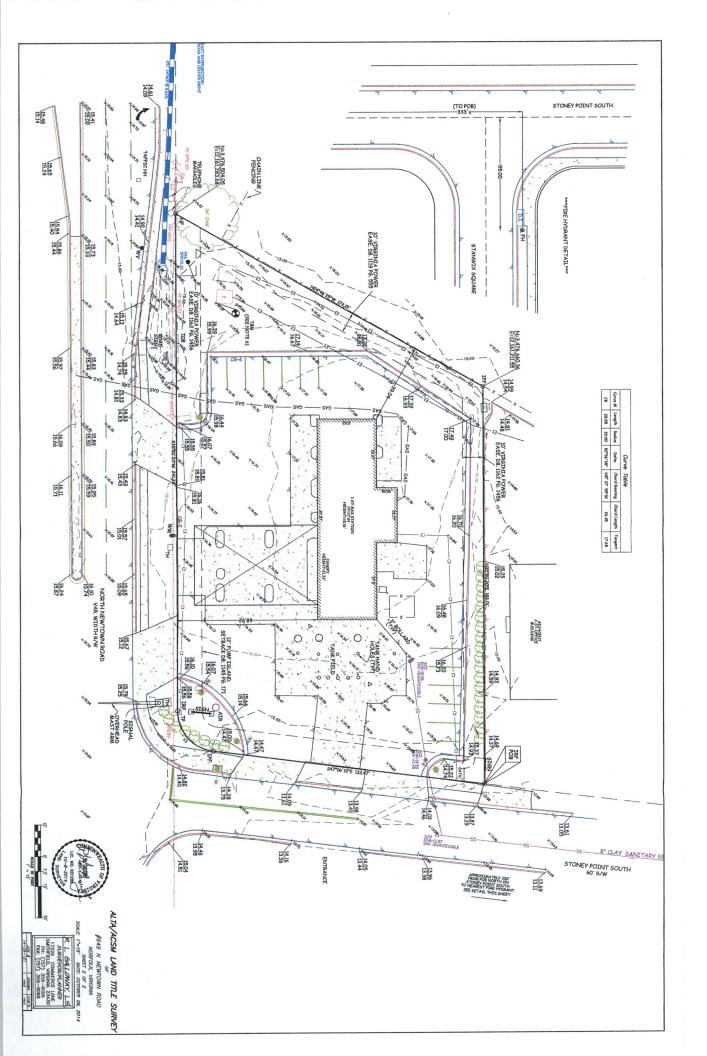
FOR: TACO BELL OF AMERICA, LLC A DELAWARE LIMITED LIABILITY COMPANY #1 BELL WAY IRVINE, CA 92818

SCALE: 1"=15' OCTOBER 8, 2014

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17226 COMMERCE LANE SMITHFIELD, VIRGINIA 23430 PH: (757) 358-9098 FAX: (757) 356-9098 SURVEYOR/PLANNER



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Meg French Design

GLMV Architecture
1525 E Dougles Wichita, KS 67211
Tel: (216) 285-8367 Fax: (316) 245-5646

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SOUN A REPUTAGE AND SOURCE AND SO

REFER TO SHEET C1.0 (SITE NOTES) FOR NOTES AND SPECIFICATIONS

L1.0



December 29, 2014

Ford Mason President, Newtowne South 6612 Stoney Point North Norfolk, VA 23502

Dear Mr. Mason,

The Planning Department has received an application for a special exception to operate a commercial drive-through facility at 649 N. Newtown Road.

This item is tentatively scheduled for the January 22, 2015 City Planning Commission public hearing.

Summary

This request would allow a new business, Taco Bell, to construct a new restaurant on the site with a commercial drive-through.

	Prior (Exxon)	Proposed (Taco Bell)	
Use of the Property	Convenience store with gas station and automobile repair	Restaurant with a drive-through	
Hours of Operation	Not Specified	24-hours a day seven days a week	

If you would like additional information on the request, you may contact the applicant, David Bohanon with Taco Bell Corp., at (678) 469-3307, or david.bohanon@yum.com, or you also may contact me at (757) 664-4750, or matthew.simons@norfolk.gov. A copy of the complete application is enclosed.

Sincerely,

Matthew Simons, CFM

City Planner II

cc: Jamie Goldin, Senior Neighborhood Development Specialist

jamie.goldin@norfolk.gov or (757) 823-4289

Kristin Lang

From: ford0910@cox.net

Sent: Wednesday, December 03, 2014 4:45 PM

To: Kristin Lang

Cc: bill; jim russell; CAROLM; joyce; Marsha Anderson; step; mary1; hope; pms

Subject: Re: Special Exception Request for 649 N. Newtown Road

Follow Up Flag: Follow up Flag Status: Flagged

Hello Kristin, The Newtowne South Civic League Board do not have problems with your project, but we would like for you to

give a presentation at our next general meeting in January 2015. We will meet 28 Jan 2015 at 7:00 pm. Meetings are

held at Fairlawn Rec Center, 1014 Kempsville Rd, Norfolk, Va.

Ford Mason Newtowne South Civic League President (757 461-3862

From: Kristin Lang

Sent: Monday, December 01, 2014 9:04 AM

To: ford0910@cox.net

Subject: Special Exception Request for 649 N. Newtown Road

Good morning,

We are contacting you in accordance with the application procedures for the Special Exception process for a project we are working on in Norfolk. We have submitted plans to the City of Norfolk for a new Taco Bell project to be located on the site of an existing gas station at 649 N. Newtown Road. Attached please find a copy of the proposed site plan for the project. Please let us know if we can arrange a time to discuss the project or if you would like us to provide any additional information. Our contact information is below.

Thanks, Kristin

Kristin Lang



Britt, Peters & Associates, Inc. Structural & Civil Engineers 101 W. Camperdown Way Suite 601 Greenville, SC 29601 [T] 864.271.8869 x 231 [F] 864.233.5140 www.brittpeters.com

Simons, Matthew

From:

ford0910@cox.net

Sent:

Monday, January 12, 2015 2:44 PM

To:

klang@brittpeters.com

Cc:

Simons, Matthew; Goldin, Jamie; bill; jim russell; Marsha Anderson; joyce; step; hope;

CAROLM

Subject:

Special Exception Request for 649 N. Newtown Road/Taco Bell

Good Afternoon. The Board of Directors of the Newtowne South Civic League does not have any objections to the project, but would like to add a request. We would like to see a masonry fence in place of the hedges currently behind the building and like to see multiple trash containers. We believe the fence would give the neighborhood a better look and prevent trash from being deposited into the area. I must apologize for the late response, but I've been out of town, had death in my family.

Ford Mason Newtowne South Civic League President (757) 461-3862